UNITED STATES DISTRICT COURT DISTRICT OF MASSACHUSETTS

UNITED STATES

٧.

CRIMINAL NO. 05 10203 RWZ

JULIO VIANA

DEFENDANT'S SUBSTITUTE MEMORANDUM AND REQUESTS UPON SENTENCING

Julio Viana ("Mr. Viana"), through Counsel and in contemplation of his sentencing currently set for May 31, 2006, submits the following Memorandum and Requests for this Court's consideration.

Facts.

Mr. Viana is a Brazilian national who came to the United States in 1990, has been here since that time, and has a record of steady — virtually uninterrupted — and gainful employ. He has consistently maintained a friendship and allegiance with the Brazilian communities both in the Commonwealth of Massachusetts and his community of origin in Brazil, where members of his family and many of his friends still reside.

In 2001 or 2002, Mr. Viana began to work at the Family Market in Peabody, Massachusetts, a business owned by his brother, Mario.

Under a license duly issued by the Commonwealth of Massachusetts to either his brother Mario or Mario's wife Sandra, Mr. Viana began to conduct a money remitting business. He operated as an Agent of Uno Money Transfers, a large-scale remittal

consisted of accepting money – much of it in cash – from local Brazilians and wiring, or otherwise transferring it to the relatives and friends of his constituents in Brazil. For his endeavors, Mr. Viana received a prescribed fee, five dollars plus three percent of the transferred amount. 1 On the fees he took, he paid all required taxes.

The currency which Mr. Viana transferred was all legitimate money. That is, it derived from honest people who were engaged in lawful employ. None of the funds involved in Mr. Viana's business were the fruits of any illegal commerce or enterprise.

On January 6, 2004, the money transmittal license under which Mr. Viana operated was terminated, not on account of any criminal conduct on the part of Mr. Viana or the business, but because of the inability of Uno Money Transfers "to obtain personal information from...Julio Viana, and the high number of returned electronic funds transfers."² Nonetheless, Mr. Viana continued to do business. The matter of licensure was not his responsibility, although he does not excuse himself on that basis. The license. however, was reissued on April 7, 2005, from a different company - Vigo Remittance Corporation.

Prior to the time of his arrest, Mr. Viana had been charged in the Boston Immigration Court with "being an alien present in the United States without being inspected and admitted." He conceded the charges and is -- through an Immigration Lawyer -- preparing his applications for relief from deportation. He meets the criteria for such relief, and remains eligible for an Immigration bond for further proceedings in the Immigration Court. Upon the best of Counsel's information and belief, the present convictions do not represent a basis upon which he may be deported. That is, they are

instant convictions, Mr. Viana is legitimately eligible to apply for permanent residency status. He and his spouse -- who will be returning to the United States to assist him -enjoy a loving marriage, which has produced one child. His spouse has been granted permanent residency status in the United States.³

On November 9, 2005, Mr. Viana was charged by Indictment with one count of illegal money remitting, and thirteen counts of structuring financial transactions. 4 He pleaded guilty to all counts in which he was named on February 28, 2006.

Argument.

- 1. The Crimes of "Structuring" and Unlicensed Money Remitting.
- 31 U.S.C. §5324(a)(3) proscribes "structuring" in connection with transfers involving "one or more domestic financial institutions." Simply put, the Statute does not approve of moving money, currency, by breaking it into increments of ten thousand dollars – or under – per transaction. The Mother Paragraph of §5324 makes it clear that the offensive conduct involves failing to adhere to certain reporting requirements or to be an astute and faithful record keeper where money is implicated...

The impetus of this lawsuit is the Government claim that Mr. Viana acted in violation of the currency transaction reporting laws. Unlike the bulk of structuring cases of which the defense is aware, however, the present matter does not involve criminal activity collateral to the failure to adhere to financial reporting requirements. That is, there is here no suggestion that the subject currency was derived from narcotics activity, that it was the fruit of an organized crime enterprise, that it originated with any criminal fraud scheme, or

subject money was tainted, or is the product of criminal activity. In fact, in the instant case, the remitted money was completely uncorrupted. It represented wholly legitimate wages from wholly legitimate jobs.

When Mr. Viana first became involved in the remittal business, he was informed by one of the institutions he worked with that it would save paperwork and expedite money transfers if the amount of any specific deposit were kept under ten thousand dollars. 5 Hence, It cannot be said that Mr. Viana was unaware of the directive that deposits over a certain amount required particular record keeping. In any event, the practice became routine.

In Ratzlaf v. United States, 510 U.S. 135, 114 S.Ct. 655 (1994) the Court held that the Government must demonstrate not only an intent on the part of an accused to evade a reporting requirement, but also "willfulness," or a knowledge that "structuring" was specifically unlawful. In apparent response to Ratzlaf, "Congress ... amended the statute so that willfulness is no longer required for a violation of 31 U.S.C. § 5324." Aversa v. United States, 99 F.3d 1200, 1206 ft. 4 (1st Cir. 1996), Congressional citation omitted. Hence, since the fact that Mr. Viana harbored no specific malevolent intent no longer affords him a defense, he pleaded guilty to those counts in the Indictment in which he was named.

But the crime of pure "structuring" - unconnected with any other criminal purpose or activity - is a crime without a victim, and a crime without a particularly pernicious harm. In a case of pure structuring, the only real "harm" is the affront to the dignity of the Government's desire to keep tabs on the flow of money in this country. No disrespect not necessarily the most defensible Congressional Act of the last three decades. By contrast, Title 26 record keeping requirements are aligned with common sense; without them, the Government would have no mechanism by which to gauge and prove the tax liabilities of individuals and businesses.

The Courts are not without their own observations on the nature of this offense. The Court in <u>Bryan v. United States</u>, 524 U.S. 184, 195, 118 S.Ct. 1939 (1998), citing <u>Ratzlaff</u>, <u>supra</u>, at 510 U.S. 144-145, observed that "[C]urrency structuring is not inevitably nefarious ... [n]or is a person who structures a currency transaction invariably motivated by a desire to keep the Government in the dark." "[I]t is not the purpose of the law to penalize ... innocent errors." <u>United States v. Bishop</u>, 412 U.S. 346, 360-361, 93 S.Ct. 2008 (1973).

The problem of otherwise innocent conduct in the face of sophisticated legislation was contemplated by then First Circuit Chief Judge Breyer in <u>United States</u> v. <u>Aversa</u>, 984 F.2d 493, 502 (1st Cir. 1993), quoted in <u>Bryan</u>, supra, at 524 U.S.195:

I believe that criminal prosecution for 'currency law' violations ... very much resemble criminal prosecutions for tax law violations. Compare 26 U.S.C. SS 6050I, 7203 with 31 U.S.C. SS 5322, 5324. Both sets of laws are technical; and both sets of laws sometimes criminalize conduct that would not strike an ordinary citizen as immoral or likely unlawful. Thus, both sets of laws may lead to the unfair result of criminally prosecuting individuals who subjectively and honestly believe they have not acted criminally.

It could not be denied that the Congressional intent underlying the Monetary Transactions Section of the United States Code was to provide a mechanism to aid the interdiction of ignoble criminal conduct. The very preamble -- "Declaration of Purpose" -to the chapter is unequivocally clear on this point:

> It is the purpose of this subchapter (except section 5315) to require certain reports or records which they have a high degree of usefulness in criminal, tax, or regulatory investigations or proceedings, or in the conduct of intelligence or counterintelligence activities, including analysis, to protect against international terrorism.

31 U.S.C. §5311.

In its 2001 hearings on Title 31, Congress made certain findings concerning money laundering – a crime of which "structuring" is a frequent element. At 115 Stat 272, 396, Section 302(a)(1), the House found that

> [M]oney laundering, estimated by the International Monetary Fund to amount to between 2 and 5 percent of global gross domestic product, which is at least \$600,000,000,000 annually, provides the financial fuel that permits transnational criminal enterprises to conduct and expand their operation to the detriment of the safety and security of American citizens... .

Section (4) identifies the "root" crimes concerning Congress in its efforts to strengthen Title 31 -- "...ownership and movement of criminal funds, derived from, or used to commit, offenses ranging from narcotics trafficking, terrorism, arms smuggling, and trafficking in human beings, to financial frauds that prey on law-abiding citizens...."

(3) addresses both terrorist financing and money laundering. Section (4) is a technical statement involving the assessment and alliance of various entities in light of the "Forty recommendations on Money Laundering and the Eight Special Recommendations on Terrorist Financing." Section (5) is a technical statement reflecting an intent to assist the anti-terrorist and money laundering programs in various counties and jurisdictions. Section (6) is a statement concerning training programs for the purpose of fighting terrorism and money laundering. Section (7) is a statement setting goals for the coordination of national and international programs and agencies in the "war" on terrorism and money laundering. Without belaboring the point with further, numerous and similar citations and materials. 7 the defense represents to this Court that the provisions of Title 31, including those sections involving "structuring," were meant as tools to identify, engage, disarm and prosecute a host of offenses which do have victims, and which result in tangible economic harms, violent physical injury to human beings, loss of funds by the United States Treasury, the insidious damages done to persons who are victims -- willing or not -- of the commerce in narcotics and dangerous drugs, and the "legitimization" of racketeering-sponsored schemes through the phenomenon of money laundering. With a modest exercise of imagination, or further Congressional research, this list might be considerably extended.

As to the offense of unlicensed money remitting, the above argument is also applicable. The defense notes that the offense Statute, 18 U.S.C. §1960, falls under the "Racketeering" Section of Title 18. Mr. Viana was clearly not involved in racketeering. Further, the Historical and Statutory Notes contained below §1960 refer directly to certain historical notes contained below 31 U.S.C. §5311. Those notes, under the

Terrorism Act of 2001." Here again, Mr. Viana's offense conduct had nothing whatever to do with international money laundering or fiscal terrorism. Nor, for that matter, were his clients involved in any such activities — they were family people, with legitimate sources of money.

Mr. Viana has not taken part in even a single one of the infamies recited in the Statutes and historical notes. His aim was to conduct a business for the public good, his actions were consistent with his intent. His clientele were honest working people who were uniformly grateful for his help. Ironically, because he took shortcuts in the conduct of his business, avoided the record keeping prescribed by Statute, and because of a purely administrative⁸ -- and temporary -- failure of the remitting license, he now finds himself in the same criminal quagmire in which exist narcotics traffickers, money launderers, racketeers and international terrorists. In terms of his offense conduct level -- 24, before the "acceptance of responsibility" adjustment -- his offense level status is the same as that of a drug dealer who structured narcotics profits, a terrorist who attempted to quietly move money in support of unspeakable acts, a racketeer trying to put an honest business face on an underlying extortion scheme. There is about this something incongruous, something not right, something unjust.

But -- paradoxically in Mr. Viana's case - the law is the law. Having no recourse to a recognized defense to the Indictment, he offered his guilty plea across the board. 9 Yet another irony inherent to this lawsuit is that because he was not involved in "nefarious" activities, Mr. Viana has no "criminal associates" over whom he could "cooperate" with the Government. Hence, a departure recommendation under U.S.S.G. §5K1.1 is an

Mr. Viana does not deny the relative gravity of his offense conduct. His plea of guilty was the product of a rational and willing mind. He understands that a prison sentence may be an inescapable consequence of his acts. He does, however, ask this Court to recognize and acknowledge that he stands apart from that order of defendants customarily charged with the crime of structuring, that his conduct is not tainted by the perfidious and corrupt conduct which almost always coexists with the offense of structuring.

2. The Guidelines Calculus.

From the Probation Department's point of view, the calculation of Mr. Viana's Guidelines offense level was not terribly complicated. The base level for illegal -unlicensed -- money remitting is 6. Since the money relevant to the offense conduct exceeded \$1,000,000, 16 levels are added perforce §2B1.1(b)(1)(l), bringing the level to 22.10 Additionally - according to the Probation Department - it was necessary to make a two point upward adjustment under §2S1.3(b)(2)(B) because Mr. Viana structured funds in excess of \$100,000 in a twelve month period. 24 points in all. 3 points were deducted for acceptance of responsibility, leaving Mr. Viana with a total offense level of 21. His Criminal History Category is I. 11 All told – under the Guidelines - he is exposed to a 37 to 46 month presumptive sentencing range.

^{10 §2}B1.1 (b)(1), preamble-type language, reads "If the loss exceeded \$5,000, increase the offense level as follows....." [Emphasis added.] This Section clearly contemplates a victim; there was no victim to Mr. Viana's conduct.

Mr. Viana has a small handful of motor vehicle offenses, not even enough to budge his criminal history score over zero.

Aside from the fact that Mr. Viana's Guidelines range, as it stands, does no justice for him, the community or this Court [an argument made expanded, infra], there is at least one peculiarity in the calculus of his offense level. He has been "hit" with two Specific Offense Characteristics. There was no need for this.

3. Booker.

As this Court knows, under the case of United States v. Booker, 543 U.S. 220, 125 S.Ct. 738 (2005), application of the Sentencing Guidelines is no longer mandatory with the Court; although the Court must take the Guidelines into account, they are nonetheless advisory only. Hence, the sentencing Court has virtually complete discretion in implementing them -- or not implementing them at the disposition of a case.

Some Courts have taken this as license to exceed – for the same offense conduct - a pre-Booker Guidelines sentence. Other Courts, after consideration of the principles of 18 U.S.C. §3553, have seen fit to undercut the Guidelines, sometimes substantially, in pursuit of rational sentences.

"Booker's remedial solution makes it possible for courts to impose nonguidelines sentences that override the guidelines, subject only to the ultimate requirement of reasonableness." United States v. Jimenez-Beltre, 440 F.3d 514 (1st Cir., March 9, 2006), 12

4. 18 U.S.C. §3553.

In the aftermath of Booker, 18 U.S.C. §3553 has, appropriately, taken on far more significance than that invested in it before. 13 That is, "individualized"

[A] court's explanation of its sentence [and, a priori, the sentence itself] must 'sufficiently show a thoughtful exercise of the court's sentencing responsibility and a degree of care and individualized attention appropriate to the solemnity of the sentencing task.' United States v. Vazquez-Molina, 389 F.3d 54, 59 (1st Cir. 2004), cert. granted, judgement vacated, and case remanded on other grounds, 125 S.Ct. 1713 (2005).

Jimenez-Beltre, at 440 F.3d —. Consideration of a defendant himself or herself apart from the Guidelines - was, then, a mandatory factor before Booker liberated the Courts from hide-bound adherence to the Guidelines and before §3553 was restructured to eliminate the necessity for such adherence.

The Jimenez-Beltre Court, ¹⁴ quoting at some length from Booker, went on to give further meaning to the conceptual -- and operational -- factors inherent in post-Booker sentencing:

> Many commentators argue that by giving the guidelines controlling weight and abdicating the responsibility to take account of the other section 3553(a) factors, courts "effectively mak[e] the guidelines as binding as they were before Booker," thereby violating Booker's constitutional command. Mccolgin & Switzer, supra. At 53; see also Frank O. Bowman, III, Beyond Band-Aids: A Proposal for Reconfiguring Federal Sentencing After Booker, 2005.

U. Chi. Legal F. 149, 183 (2005). Justice Stevens made a similar point in his dissent in Booker, stating that the "sentencing range is now nothing more than a suggestion that may or may not be persuasive to a judge when weighed against the numerous other considerations listed in [section 3553(a)]." 243 [sic]

judge, after considering the recited factors (including the Guidelines), has full discretion, as full as what he possessed before the Act was passed, to sentence anywhere within the statutory range. If the majority thought otherwise ... its opinion would surely say so." Id. at 305, 37 S.Ct. 273 (Scalia,]., dissenting in part). To be sure, these are dissents to the remedial decision in Booker, which does not elaborate on its statement that the guidelines must be "consider[ed]" post-Booker. But given the close divisions on the Court about the post-Booker role of the guidelines, and given the new composition of the Court, it would be foolhardy to ignore the constitutional dangers of adopting an approach to the guidelines post-Booker that approximates, in a new guise, the mandatory guidelines.

At 440 F.3d , emphasis supplied. There is no ambiguity whatever to this language; there is nowhere a clearer directive on the meaning of Booker and the adherence to the principles of the "new and improved" §3553. Sentencing Courts are once again with the authority to take into account at sentencing factors which the Guidelines had previously discouraged or, worse, prohibited altogether.

The Sentencing Guidelines, as created, were exceptionally parsimonious concerning features of a case which might take it out of the "heartland." Indeed, in its history of hundreds of Amendments and revisions, it has become more miserly in such regard. Post-Booker, this is no longer an obstacle. Mr. Viana and his conduct, for example, are simply not in the "heartland" of international terrorists, narcotics traffickers, racketeers and the like. The defense assigns that – effectively - there is no "heartland" at all for pure structuring offenses which aggrieve no

meaning for §§1960 and 5324(a)(3). That is, his conduct was atypical within the contemplated sense of the Statutes and therefore not within the "'heartland' for which the applicable guideline was designed." United States v. Roselli, 366 F.3d 58, 67 (1st Cir. 2004), quoting from United States v. Carrion-Cruz, 92 F.3d 5, 6 (1st Cir. 1996). See also, generally, Koon v. United States, 518 U.S. 81, 116 S.Ct. 2035 (1996), the case which arguably broadened a sentencing Court's reach over "non-heartland" factors.

But in this post-Booker world, 18 U.S.C. §3553 virtually trumps the Guidelines. Under §3553(a), a sentencing Court is obliged to "... impose a sentence sufficient, but not greater than that necessary to comply with the purposes set forth in paragraph 2 of this subsection." The mandatory nature of the Section's language carries more force, weight and latitude than do the advisory Guidelines. It is also incumbent upon a Court to set a "reasonable" sentence, taking into account the factors recited in §3553. Those factors include "the nature and circumstances of the offense and the history and characteristics of the defendant." Mr. Viana's offenses were administrative, and he himself has been historically neither morally distorted nor criminally inclined. 15

Other pertinent factors, at least as the defense perceives them, are traditional precepts of sentencing law: "just punishment," "deterrence," and the protection of the public from "further crimes of the defendant." Mr. Viana concedes the need for punishment because -- after all -- he has violated provisions of the laws of the United States. He submits that what is "just," however, falls far

personal deterrence. Mr. Viana simply does not represent a menace to society, and a lesser sentence would amply serve as fair warning to those who were inclined to the same conduct.

This Court must also take into account "the kinds of sentences available." Since both Statutes of conviction provide non-mandatory prison terms of anywhere up to five years, the Court may impose a sentence within that broad range, including a probated sentence. Once again, because the Guidelines are advisory, this Court may, upon its reason, sentence anywhere below the Guidelines range.

Defense Counsel has taken careful, at length consideration of all the information available to him; has taken into account his experience in sentencing matters and the particulars of the instant case; and has conducted an analysis under the law of sentencing possibilities. Counsel suggests to this Court that the appropriate Guidelines offense level is 10. This falls within Zone B of the Sentencing Table, and provides a six to twelve month sentencing range. For offense levels within Zone B, the Court can impose an incarceration with the range. Alternatively, the Court can order a modified term of probation if

> the applicable guideline range is in Zone B of the Sentencing Table and the Court imposes a condition or combination of conditions requiring intermittent confinement, community confinement, or home detention as provided in subsection (c)(3) of §5C1.1 (imposition of a term of imprisonment).

U.S.S.G., $\S5B1.1(a)(2)$.

defense believes that Mr. Viana will be susceptible to corrections, particularly with his Wife nearby to reinforce a change in attitude.

To impose a sentence of greater length than that suggested would be simply to "warehouse" Mr. Viana, and permit of the "institutionalization" which befalls many long-term prisoners. If such became the case with the Defendant, the purposes of successful sentencing would be ultimately defeated. Once again, a sentence must also be "reasonable." <u>United States</u> v. <u>Webb</u>, 403 F.3d 373, 383 (6th Cir. 2005).

5. Conclusion.

Mr. Viana knows that this Court will sentence him in reflection of the seriousness of the offense, but hopefully in proportion to it.

This Court has heard the evidence concerning the Defendant's conduct. He acknowledges the impact of his conviction.

Even though he recognizes the gravity of his offense conduct, Mr. Viana nonetheless asks this Honorable Court to temper justice with mercy. That quality, in this day of "law and order," seems to have been sidelined, if not altogether abandoned. Even so, the "discretion to be compassionate or harsh is inherent in the sentencing scheme." Garner v. Jones, 529 U.S. 244, 258 (2000), emphasis supplied. "[W]e see in the sentencer's expression of mercy a distinctive feature of our society that we deeply value." California v. Brown, 479 U.S. 538. 562, 107 S.Ct. 837 (1987) [dissenting Opinion of Justices Powell and Stevens].

This Court can exercise compassion, mercy, toward the Defendant without

The Defendant, even in light of his offense conduct, is not a man who is below the mercy and compassion of this Court. He asks the humanity of this Court.

ORAL ARGUMENT IS REQUESTED.

/s/ Roger Witkin ROGER WITKIN BBO #531780 6 Beacon Street, Suite 1010 Boston, Massachusetts 02108 (617) 523-0027 (tel.) (617 523-2024 (fax)

DATED: May 15, 2006

UNITED STATES DISTRICT COURT DISTRICT OF MASSACHUSETTS

UNITED STATES

٧.

CRIMINAL NO. 05 10203 RWZ

JULIO VIANA

CERTIFICATE OF SERVICE

I hereby certify that on this day a courtesy copy of the within documents were served upon AUSA Nadine Pellegrini, U.S. Attorney's Office, 1 Courthouse Way, Suite 9200, Boston, MA 02210 and Geoffrey G. Nathan, Esq. 90 Quincy Shore Drive, Suite 705, Quincy, MA 02171, by mail and electronic filing, which was e-filed this day.

/s/ Roger Witkin
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DATE NA 45 0004

EXHIBIT "A"

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John K. Dvorak Christopher W. Drinan Susan Zak

17 October 2005

Roger Witkin, Esq. 6 Beacon Street Boston, MA 02108

> RE: VIANA, Julio A78-315-173

Dear Attorney Witkin:

I am responding to your request for an update regarding the Immigration status of our mutual client Julio Viana.

Mr. Viana is currently in removal (deportation) proceedings before the Boston Immigration Court. These proceedings were instituted before Mr. Viana's recent arrest on criminal charges. Mr. Viana is charged with being an alien present in the United States without being inspected and admitted (i.e. illegal entry). These charges were conceded at a prior hearing, and Mr. Viana was found to be removable from the United States by the Immigration Judge. Mr. Viana was then granted a continuance to prepare his applications for relief from deportation.

Mr. Viana is seeking to apply for permanent resident status in the U.S. based on:

Cancellation of Removal – An alien unlawfully present in the United States can seek to apply for permanent residency if: (a) he has been physically present in the United States for ten (10) years, excepting short absences, and; (b) he has a U.S. citizen or lawful permanent resident spouse, parent or child who would suffer extreme hardship as a result of the alien's deportation. Mr. Viana meets the threshold requirements for this form of relief

Mr. Viana was scheduled for a hearing on his applications for relief on August 12, 2005. Unfortunately, he had been arrested before this date, and the hearing could not go forward in his absence. Because of the impossibility of conducting a hearing on Mr. Viana's applications without his presence, the case has been "administratively closed" by the Immigration Court (this merely means that the case has been removed from the Court's active docket - it can be recalendared on the motion of either party should Mr. Viana become available to attend a hearing).

Based on my analysis of the situation, Mr. Viana would remain eligible to apply for his permanent residency, even in the case of a conviction on the charges at issue. The Board of Immigration Appeals has previously held that 31 U.S.C §5324(a)(3) (structuring transactions) does not constitute a "crime involving moral turpitude", and therefore is not a conviction resulting in deportability or inadmissibility. (See In re L-V-C, Int. Dec. No. 3382 (BIA 1999)). The BIA has apparently not specifically ruled in regard to 18 U.S.C. §1960 (unlicensed money remitting). However, I expect that this will likewise be considered a "regulatory" offense, and thus not to constitute a crime of moral turpitude. However, the applications filed by Mr. Viana are subject to the discretion of the Immigration Judge, who is free to consider any convictions as negative equities in regard to his decision on the case.

Mr. Viana is also eligible for an Immigration bond, as he has not been convicted of any crimes that would place him in a "mandatory detention" category. Likewise, even assuming a conviction on the charged offenses, he should remain eligible for an Immigration bond, as the charged offenses are not crimes of moral turpitude, nor do they fall into the category of offenses that implicate the mandatory detention criteria. Of course, any determination in regard to bond is within the discretion of the Immigration Judge, who can impose whatever conditions he sees fit to compel attendance to future hearings. However, Mr. Viana is, in my opinion, eligible for release under such conditions.

Please feel free to contact me if you have any further questions.

Sincerely

Christopher W. Drinan, Eso